Academic conference 2020

The PSA view on fitness to practise reforms: balancing power with accountability

Dinah Godfree, Policy Manager 6 March 2020



Some background on our views

- Piecemeal reforms, undertakings: GMC, GDC, NMC
- Former Authority position: must be signed off by panel to fall under s.29, question quality of decisions without hearing, especially on registrant insight, credibility assessment
- Increasingly isolated
- Rethinking regulation and Regulation rethought, FtP needs reforming:
 - Less adversarial
 - Reduced impact on complainants and professionals
 - Reduced costs
- How to achieve this without loss of public protection? (protecting public from harm, public confidence, professional standards)

The Future of Fitness to Practise (2017)

- Part of Right-touch reform
- Comprehensive description of the state of FtP in 2017
- Fitness to practise proposals:
 - Reduce friction between regulator and registrant
 - Move away from expensive, legalistic, adversarial approach
 - Encourage full cooperation from registrant
 - Use minimum regulatory force greater emphasis on remediation (without losing sight of public interest limbs)

Government proposals

- Social Work England model to form basis of reforms of all professional regulators
- Detail still to be developed, consulted on, put to Parliament in secondary legislation (section 60 Order)
- Basic framework confirmed:
 - Case examiners to make more decisions including on most serious cases, consensually with registrant
 - Automatic strike-of for listed serious offences
- Flexibility for regulators to make own FtP rules
- Ongoing uncertainty about PSA's powers to challenge case examiner decisions that fail to protect the public

A model with potential (i)

- Quicker, cheaper, more efficient, proportionate, and consistent
- Less stressful for complainants, witnesses, and professionals
- Clear, reasoned, published case examiner decisions with determinations on facts, impairment, and sanction
- Cases where any doubts on facts or insight always referred to hearings
- No room for negotiation/ plea bargaining
- Understanding of effects on quality of decisions and public confidence
 of taking decisions consensually, on the papers, in private with
 processes adapted and internal mitigations in place (e.g. quality
 assurance of decisions, training of case examiners etc.)
- External public interest scrutiny and challenge of decisions that do not protect the public (PSA)
 - Picks up on under-prosecution, leniency, plea bargaining
 - Mitigates risks/flaws in new process, adds public confidence

A model with potential (ii)

⇒Clear how process and outcomes will protect the public from harm, maintain public confidence, and uphold professional standards

A model with risks if not done well (i)

- Complainants, witnesses given fewer opportunities for engagement in the process
- Opaque case examiner decisions with unclear reasoning
- Facts disputed by registrant dropped, room for negotiation on sanction
- Narrow focus on risk of harm, loss of focus on public interest
- No understanding of effects on quality of decisions and public confidence of new decision-making process – no internal mitigations
- No external public interest scrutiny and challenge of decisions that do not protect the public (PSA)
- Significant variation of process and outcomes across regulators

A model with risks if not done well (ii)

- ⇒ Not clear how process as a whole would protect the public from harm, maintain public confidence, and declare professional standards
- ⇒ Return to pre-Shipman power without transparency or accountability

Mitigating the risks

- Understanding effects on quality of decisions and public confidence of taking decisions consensually, on the papers, in private:
 - Consumer research underway to start to understand how the public wants to be engaged in new FtP process
 - Further research needed on quality of decision-making (building on Paul Sanderson) and public confidence in the new process
 - Possibility of looking at existing consensual processes
- Ongoing monitoring may take years to understand full implications of new model
- Highlighting need for mitigations offered by PSA scrutiny and challenge powers
- Ensuring consistency where essential through legislation

Thank you

dinah.godfree@professionalstandards.org.uk

www.professionalstandards.org.uk

